

**Grant County Board of Supervisors
October 4, 2016**

The Grant County Board of Supervisors met on Tuesday, October 4, 2016 at 1:00 p.m. in Room 264 on second floor of the Administration Building, Lancaster, WI pursuant to the adjournment of the August 16, 2016 meeting.

Robert Keeney, County Board Chair called the meeting to order and the Pledge of Allegiance was recited.

Verification of compliance with the open meeting law was a notice in the Herald Independent stating the date, time and place of the County Board Meeting and posted in two public posting locations and the county website verified by Linda K. Gebhard, County Clerk.

Roll Call, October 4, 2016

	Present	Absent	Excused
Carol Beals	X		
John Beinborn	X		
Ronald Coppernoll	X		
Roger Guthrie	X		
Dale Hood	X		
Lester Jantzen	X		
Robert Keeney	X		
Mike Lieurance	X		
Grant Loy	X		
Dwight Nelson	X		
John Patcle	X		
Gary Ranum	X		
Patricia Reynolds	X		
Robert Scallon	X		
Donald Splinter			X
Mark Stead	X		
Daniel Timmerman	X		

The Clerk took the roll call resulting in 16 present and 1 excused; therefore a quorum was present.

Agenda: Robert Scallon, seconded by John Beinborn made a motion to approve the amended agenda as printed. Motion carried.

Minutes: Roger Guthrie, seconded by Dwight Nelson made a motion to approve the minutes of August 16, 2016 with the following corrections. Gary Ranum asked on first page of the minutes the spelling needs to be corrected to Army Corps. of Engineers. There were some publishing date questions on the ATV/UTV Ordinance amendment that need to be changed to current dates. Motion carried.

Communications: Chair Robert Keeney stated Public Comment had been taken off the agenda because of the expected length of the meeting. If someone was interested in speaking regarding an item listed on the agenda, they can sign their name on the sign-up sheet for permission to speak.

The State Historical Preservation Officer has sent a letter to Grant County confirming their approval to go forward in installing a flag on the Courthouse Dome.

CGI has completed the taping of many community events; hopefully the new video will be installed by the end of the month.

The video kiosk has been installed in the Kieler Rest Area. Dan Bowden and Supervisor Timmerman have been working on selling ads and information on the rest areas as a Welcome Center for Grant County.

Chair Robert Keeney informed the Board Members; Supervisor Don Splinter is still in the rehab Center in Hazel Green recovering from hip surgery.

Employee Recognition: Chair Robert Keeney presented the Employee Recognition plaque to John Anderson for his 27 years of service to Grant County in the Tax Description Office. John was not present to accept the plaque.

Appointments: None

Grants: Jeff Kindrai, Health Department Director asked for approval for a grant from the Department of Transportation for Child Passenger safety seats. The grant will promote injury prevention in children by purchasing and distributing free or low cost child passenger safety seats to low income families. Funding period is from October 1, 2016 to September 30, 2017 for \$2,500.00 with a \$625.00 in kind match.

Carol Beals, seconded by Dwight Nelson, made a motion to approve the Health Department to apply for the DOT Safety Seat grant. Motion carried.

Bev Doll, Ag and Extension Department asked for approval to apply for the WDATCP Hazardous Chemical Clean Sweep Grant for 2017. Grant, Iowa, and Lafayette Counties are applying for a 2017 joint county agriculture and household clean sweep grant with the Wisconsin Department of Agriculture, Trade and Consumer Protection.

Paul Ohlrogge, Iowa County CNRED Agent, is writing the joint grant application for our three counties. The grant application is seeking \$20,000 for collecting agricultural chemical waste and \$30,000 for collecting household chemical waste.

Each County will be contributing an additional \$10,000 for the clean sweep. The Grant County contribution will be coming from UW-Extension CNRED program funds and has been entered in the Extension Department budget for 2017.

Roger Guthrie, seconded by Ron Coppernoll, made a motion to approve for the Ag and Extension Department to apply for the Clean Sweep grant. Motion carried.

Lori Reid, ADRC Director presented the transportation grants to the County Board of Supervisors for their approval.

Robert Scallon, seconded by Gary Ranum, made a motion to approve the application for ADRC for the 85.20 Transportation Grant. Motion carried.

Resolution #08-16
RESOLUTION RELATING TO THE
AGING & DISABILITY RESOURCE CENTER - GRANT COUNTY

WHEREAS, Section 85.20 (State Aid) of the Wisconsin Statutes authorizes the Wisconsin Department of Transportation to make grants to the counties of Wisconsin for the purpose of assisting them in providing subsidized taxi transportation service to residents of Grant and Iowa County; and

WHEREAS, this body considers that the provision of subsidized taxi transportation services would improve and promote the maintenance of human dignity and self-sufficiency of Grant and Iowa County residents.

NOW, THEREFORE, BE IT RESOLVED, that the Board of Supervisors of Grant County on this 4th day of October, 2016, authorizes the Aging & Disability Resource Center of Grant County to prepare and submit to the Wisconsin Department of Transportation an application for Public Transportation Operating Assistance during 2017 under 85.20 of the Wisconsin Statutes, in conformance with the requirements issued by that Department.

BE IT FURTHER RESOLVED that the Board of Supervisors of Grant County authorizes the Chairman of the County Board of Supervisors to execute a contract with the Wisconsin Department of Transportation under 85.20 of the Wisconsin Statutes on behalf of Grant County.

Recommended for passage this 21st day of September, 2016 by the Aging & Disability Resource Center - Grant County Committee.

/s/ Vickie Hirsch
/s/ Pat Reynolds
/s/ Dave Janney
/s/Steve Wetter

/s/ Dan Timmerman
/s/ Shirley Pink
/s/ Jan Lintvedt
/s/ Mary Lou Bausch

Presented and passed by the Grant County Board of Supervisors on October 4, 2016.

/s/ Robert Keeney, County Board Chair

/s/ Linda K. Gebhard, Grant County Clerk

ATTEST: I Linda K. Gebhard, Grant County Clerk, do certify that Resolution #08-16 was approved by the Grant County Board of Supervisors at a meeting held on October 4, 2016.

/s/ Linda K. Gebhard, Grant County Clerk

Patricia Reynolds, seconded by Mark Stead, made a motion to approve the application to ADRC for 85.21 Transportation Grant. Motion carried.

Resolution #09-16
RESOLUTION RELATING TO AGING & DISABILALITY RESOURCE CENTER -
GRANT COUNTY

WHEREAS, Section 85.21 of the Wisconsin Statutes authorizes the Wisconsin Department of Transportation to make grants to the counties of Wisconsin for the purpose of assisting them in providing specialized transportation services to the elderly and the disabled; and

WHEREAS, each grant must be matched with a local share equal of not less than 20% times the amount of the grant; and

WHEREAS, this body considers that the provision of specialized transportation services would improve and promote the maintenance of human dignity and self-sufficiency of the elderly and the disabled.

NOW, THEREFORE, BE IT RESOLVED, that the Board of Supervisors of Grant County on this 4th day of October, 2016 , authorizes the Aging and Disability Resource Center - Grant County to prepare and submit to the Wisconsin Department of Transportation an application for assistance during 2017 under Section 85.21 of the Wisconsin Statutes, in conformance with the requirements issued by that Department and also authorizes the obligation of county funds in the amount needed to provide the required local match.

BE IT FURTHER RESOLVED that the Board of Supervisors of Grant County authorizes the Chairman of the County Board of Supervisors to execute a state aid contract with the Wisconsin Department of Transportation under Section 85.21 of the Wisconsin Statutes on behalf of Grant County.

Recommended for passage this 21st day of September, 2016 by the Aging and Disability Resource Center - Grant County Committee.

/s/ Vickie Hirsch

/s/ Pat Reynolds

/s/ Dave Janney

/s/Steve Wetter

/s/ Dan Timmerman

/s/ Shirley Pink

/s/ Jan Lintvedt

/s/ Mary Lou Bausch

Presented and passed by the Grant County Board of Supervisors on October 4, 2016.

/s/ Robert Keeney, County Board Chair

/s/ Linda K. Gebhard, Grant County Clerk

ATTEST: I Linda K. Gebhard, Grant County Clerk, do certify that Resolution #09-16 was approved by the Grant County Board of Supervisors at a meeting held on October 4, 2016.

/s/ Linda K. Gebhard, Grant County Clerk

Nate Dreckman, Grant County Sheriff, presented the AED Grant for approval to the Board of Supervisors. The grant is for \$38,850 with no match to the county, funding period January 1. 2017 to December 31, 2017. The source of the Grant is from Ann & Leo Stoll Jr. Charitable Trust, Mound City Bank. Grant will be used to purchase AED's for the squad cars.

Lester Jantzen, seconded by Robert Scallon made a motion to approve the application of the AED Grant for Law Enforcement. Motion carried.

2017 Retiree Benefit changes and 2017 Health Insurance changes: Joyce Roling, Personnel Director presented the changes to the Grant County Board of Supervisors.

Medical Associates premium will be increasing 10.4% and Dean Insurance will increase 11.7% for 2017. These renewals include the following modifications in policy of which the Executive Committee recommends for approval:

1. 2017 Retiree benefit changes
 - Accrued vacation may no longer be used to extend retirement date and will be paid in the payroll that includes the final day of employment. (*Accrued vacation is vacation that has been earned, but not eligible to be used yet*). Available vacation can continue to be used to extend date.
 - New and existing retirees will no longer be eligible to stay on the county's health insurance plan, indefinitely. (*New retirees will continue to be offered COBRA*). Existing retirees who are using their sick leave balance can stay on until the balance is exhausted. Retirees who retired under a union contract with vested rights will be allowed to remain on the plan.
 - Employees can no longer use a portion of their sick leave balance to go towards health insurance at retirement.
2. 2017 Health Insurance changes
 - Employees must work 30 or more hours per week to be eligible for benefits (*grandfather in existing*).
 - Grant County will pay the designated share of the lowest health insurance plan.
 - Prescription drug copay will increase from \$10/\$30 to \$15/\$45

Fiscal Impact:

2017 County premium & HRS cost increase over 2016

	Increase	Savings
1. With no design changes	449,094	
2. Remove retirees and board	434,094	15,000
3. Increase Rx Co-Pay to \$15/\$45	345,907	88,187
4. County pays % of least expensive	255,340	<u>90,567</u>
		193,754

John Patcle, seconded by Gary Ranum, made a motion to move forward with the 2017 retiree benefit changes as presented and recommended by the Executive Committee. Roll call vote was called for.

DATE: October 4, 2016

QUESTION: Retiree Benefit Changes per 2017

	YES	NO	ABSENT
1. GARY RANUM	X		
2. GRANT LOY	X		
3. ROBERT SCALLON	X		
4. ROBERT KEENEY	X		
5. ROGER GUTHRIE	X		
6. JOHN PATCLE	X		
7. PATRICIA REYNOLDS	X		
8. RONALD COPPERNOLL	X		
9. MIKE LIEURANCE	X		
10. MARK STEAD	X		
11. DALE HOOD	X		
	YES	NO	ABSENT

12. DWIGHT NELSON	X	
13. CAROL BEALS		X
14. LESTER JANTZEN	X	
15. JOHN BEINBORN	X	
16. DONALD SPLINTER		X
17. DANIEL TIMMERMAN	X	

County Clerk took roll call vote resulting in 15 yes votes, 1 no vote and 1 absent. Therefore motion carried.

Mark Stead, seconded by Patricia Reynolds made a motion to approve the 2017 Health Insurance changes as presented and recommended by the Executive Committee. Motion carried with 1 negative vote.

Workers Compensation Return to Work Program—Joyce Roling, Personnel Director: Joyce Roling and TRICOR drafted a policy for the County regarding “Return-to-work Program.

Dan Timmerman, seconded by John Beinborn, made a motion to approve the Return to Work Program Policy for the County which was recommended for passage by the Executive Committee. Motion carried.

2017 Budget: Nancy Scott, Finance Director presented the projected 2017 Budget proposal to the Grant County Board of Supervisors for their recommendation. She stated the full levy limit was used for this budget. It includes a 1% raise for non-represented employees, an elected official raise and also the protected employees. It will include the health insurance changes that were just acted upon. It includes 2% increase in the sales tax revenue.

Gary Ranum, seconded John Beinborn made a motion to refer the 2017 budget back to the Executive Committee for their recommendation and then bring back to the full County Board of Supervisors in November for the final review and action. Motion carried.

Supervisor Dan Timmerman stated he would like to propose for the 2018 budget the County Board of Supervisors discuss decreasing the county board per diems from \$90.00 to \$45.00 per meeting. Dan stated the Departments of the County need to be congratulated in making an effort to continually decrease their budgets each year to help balance the budget. He feels the County Board should also follow that lead and look into decreasing the per diems in future years. He went on to say, the County Board Members are elected to be the voice of their constituents and leaders in the County they need to step up to the plate and be a part of that reduction.

Request for funding for boat motor: Jack Johnson, Chief Deputy Sheriff asked for approval to use \$16,900.00 from the General Fund to purchase a new motor for the Law Enforcement boat. The boat was purchased from grant money from the Eckstein Revocable Trust and has cost the county very little through the years. The present motor cannot be repaired. The request was recommended for passage by the Law Enforcement Committee and Executive Committee.

John Patcle, seconded by Ron Coppernoll, made a motion to approve the request to use \$16,900.00 from the General Fund to purchase a boat motor for the Law Enforcement boat. Motion carried.

Resolution in Support of Increased Funding in the Children and Family Aids Allocation: Fred Naatz, Social Services Director presented the resolution.

RESOLUTION 06-16
IN SUPPORT OF INCREASED FUNDING IN THE CHILDREN AND FAMILY AIDS ALLOCATION

WHEREAS, the Department of Children and Families provides funding to counties through the Children and Family Aids allocation for the provision of child abuse and neglect services, including prevention, investigation, treatment, and out-of-home placement costs; and

WHEREAS, base funding for child welfare services has not increased since the Department of Children and Families was created in 2009; and

WHEREAS, over the past few years, the child welfare workload has increased in all counties across the state; and

WHEREAS, the number of child protective services (CPS) referrals has increased by 30 percent since 2007 – from 55,895 referrals in 2007 to 72,698 in 2014; and

WHEREAS, the number of children in out-of-home care has increased from 7,653 in 2011 to 8,258 in 2015; and

WHEREAS, the number of screened-in CPS reports has increased from 18,706 in 2011 to 20,384 in 2015; and

WHEREAS, the number of Children in Need of Protection and Services (CHIPS) petitions filed with the court has increased 12.5 percent from 2008 to 2015; and

WHEREAS, counties are struggling to recruit and retain child welfare workers; and

WHEREAS, the stress of increasing caseloads is taking its toll on CPS workers, causing many experienced child welfare workers to leave the profession; and

WHEREAS, the leading cause of these increases is the use of heroin, opiates, and methamphetamines; and

WHEREAS, it is critical that counties have the resources necessary to ensure the safety of children in every corner of the state; and

WHEREAS, counties are struggling to identify resources to increase child welfare staff, especially given the significant overmatch counties already put in the human services system.

NOW, THEREFORE, BE IT RESOLVED that the Grant County Board of Supervisors does hereby request that the state of Wisconsin, in its 2017-19 state biennial budget, increase funding to counties in the Children and Family Aids allocation to assist counties in serving the increasing number of children and families in the child welfare system; and

BE IT FURTHER RESOLVED that a copy of this resolution be sent to Governor Scott Walker, Department of Children and Families Secretary Eloise Anderson, Department of Administration Secretary Scott Neitzel, area legislators, and the Wisconsin Counties Association.

Presented and approved this 7th day of September 2016 by the Social Services Board:

/s/ Dale Hood, Chairperson
/s/ Gary Ranum, Secretary
/s/ Dwight Nelson
/s/ John Beinborn

/s/ Carol Beals, Vice Chair
Absent Donald Splinter
/s/ Grant Loy

Passed by the Grant County Board of Supervisors at a meeting on October 4, 2016.

/s/ Robert Keeney, Chair

/s/ Linda K. Gebhard, Grant County Clerk

ATTEST: I, Linda Gebhard, do hereby certify that the foregoing resolution was duly adopted by the Grant County Board of Supervisors on October 4, 2016.

/s/ Linda Gebhard, County Clerk

Carryover Funds Policy Revision: Nancy Scott, Finance Director presented the Carry over Fund policy changes to the County Board of Supervisors.

A. Purpose

This policy governs the carryover of unspent appropriations and revenues in excess of expenditures. Grant County has implemented Governmental Accounting Standards Board (GASB) Statement No. 54, *Fund Balance Reporting and Fund Balance Type Definitions*. GASB No. 54 applies only to governmental funds and, therefore, does not apply to Orchard Manor, Highway, or County farm. Additionally, this policy does not apply to Unified Community Services, which is governed by the agreement between Grant and Iowa Counties. The definitions of the fund balance classifications used in this policy shall be consistent with GASB No. 54.

B. Policy Statement

At the close of each year, unspent appropriations and revenues in excess of expenditures will lapse to the fund balance of the fund the department is in unless a carryover is requested and authorized by the County Board. No carryover will be authorized unless allowed by law.

Flow Assumption

When projects or services are funded from a variety of resources, those resources are assumed to be used in the following order:

1. Restricted
2. Unrestricted
 - a. Committed
 - b. Assigned
 - c. Unassigned

C. Procedure

1. Each department shall submit a written request to the Finance Director by ~~December~~ **October 1** of each year for both discretionary and non-discretionary carryovers to the following year. The Finance Committee will review these requests and make a recommendation to the County Board.
2. Carryover amounts are defined below. The examples listed are not all inclusive:
 - a. Non-discretionary
 - a. Non-spendable because of their form. Examples include:
 - i. Delinquent property taxes

- ii. Prepaid expenditures
 - b. Restricted because of externally enforceable limitations on use. Examples include:
 - a. Statutory restrictions
 - b. Specific donor limitations
 - c. Signed contracts or agreements
 - d. Specific state or federal agency limitations
 - e. Unspent debt proceeds
 - c. Discretionary, which are classified as committed under GASB Statement No. 54. Examples include:
 - a. Funds supporting a project not yet completed but for which no legal restriction exists.
 - b. Funds designated for a specific future project
 - c. Department surpluses to be used for future appropriations
 - d. Special circumstances that shall be considered by the Executive Committee
 - d. Discretionary, which are classified as assigned under GASB Statement No. 54. Examples include:
 - a. Unrestricted and uncommitted fund balances of special revenue funds such as Social Services and Aging, Disability, and Resource Center
3. Pursuant to the recommendation of the Executive Committee, the County Board shall, ~~at the December meeting~~ **prior to December 31 of the current year**, act on a resolution to authorize any discretionary carryover funds with the specific dollar amounts to be determined at a future date.
 4. Following the close of the budget year, upon determination of the excess appropriations and revenues, the Executive Committee shall recommend to the County Board a resolution specifying the amounts to be carried over.
 5. Use of assigned fund balances requires authorization of the Executive Committee and County Board.

John Beinborn, seconded by Dwight Nelson, made a motion to approve the change made in the Carry Over Funds Policy for Grant County. Motion carried.

Ordinance 65 ATV/UTV Route Amendments—Dave Lambert, Highway Commissioner: Dave Lambert, Highway Commissioner presented Ordinance 65 Amendments for the ATV/UTV's. Amendments ff, gg, hh, jj, kk and ll were approved by the Highway Committee and Safety Committee.

ORDINANCE NO. 65

(Proposed Hwy Committee 8/11/16 and Traffic Safety Committee 8/17/16)

AN ORDINANCE TO REPEAL AND RECREATE SECTION 268-4(a)-(ee) OF THE CODE OF ORDINANCES OF GRANT COUNTY, WISCONSIN, RELATING TO ALL-TERRAIN AND UTILITY VEHICLE ROUTES.

NOW, THEREFORE, THE COUNTY BOARD OF GRANT COUNTY, WISCONSIN, DO ORDAIN AS FOLLOWS:

Section I: Section ~~268-4(a)-(ee)~~ of the County's Code of Ordinances is hereby repealed and recreated to read as follows:

"268-4 AREAS DESIGNATED: The areas designated as an all-terrain vehicle/utility-terrain vehicle route shall be as follows:

- (a) County Highway A, from County Highway X, South and East to CTH VV, within the Village of Bagley and the Town of Bloomington;
- (b) County Highway C, from County Highway X, continuing northeast across US Highway 18 to Kussmaul Hollow Road, near the unincorporated Village of Millville;
- (c) County Trunk Highway J, from County Trunk Highway JJ, extending north to 6th Street, within the Village of Mt. Hope;
- (d) County Trunk Highway JJ, full length of CTH JJ from US Highway 18, through the Village of Mt. Hope and back to US Highway 18;
- (e) County Trunk Highway P, from CTH A, near the Village of Bagley, extending north and east to Morgan Road, within the Town of Wyalusing;
- (f) County Trunk Highway X, from CTH A in the Village of Bagley, extending north to Gasner Hollow Road;
- (g) County Trunk Highway X, from CTH P, extending easterly to and through an unincorporated Village of Wyalusing."
- (h) County Highway E beginning at Pine Grove Road, extending East through the Village of Stitzer and to Sleepy Hollow Road; County Highway F beginning at County Highway E, extending North through the Village of Stitzer and to Fennimore-Liberty Road.
- (j) County Highway VV, from County Highway A, south to Rock School Road within the Towns of Bloomington and Glen Haven.
- (k) County Trunk Highway VV, from Hwy 81 in Cassville, extending northwest to Closing Dam Road.
- (l) County Trunk Highway VV, from Good-Nuf Hollow Road, extending northwest to Duncan Road.
- (m) County Trunk Highway V, from Squirrel Hollow Road, extending west to the Glen Haven Boat Landing within the Village of Glen Haven.
- (n) County Trunk Highway Y, from State Truck Highway 81, extending southeast to a point 50 feet from the intersection of State Truck Highway 133.
- (o) County Trunk Highway VV, from Good-Nuf Hollow Road, extending south to Ramsey Road.
- (p) County Trunk Highway V, from Maine Road, extending east to State Trunk Highway 133.
- (q) County Trunk Highway B, from State Trunk Highway 61, extending east to Old B Road.
- (r) County Trunk Highway U, from Reynolds Ridge Road, extending northwest to Pikes Peak Road.
- (s) County Trunk Highway K, from Pine Knob Road, extending east to Borah Road
- (t) County Trunk Highway N, from Chaffie Hollow Road, extending south to East Park Lane
- (u) County Trunk Highway W, Lafayette Co. Line to Church Street, in the Village of Hazel Green
- (v) County Trunk Highway Q, Baumgartner Road northeast to Blue School Road
- (w) County Trunk Highway H, Lafayette Co. Line to Washington Street, in the City of Cuba City
- (x) County Trunk Highway N, from Hwy 133 south to McCartney Landing

- (y) CTH HHH, from CTH H, extending southwest through the Village of Kieler and under Hwy 151 to the intersection with CTH H (Frontage Road).
- (z) CTH H – from CTH H extending north along the frontage road, adjacent to Hwy 151, to Peddle Hollow Road.
- (aa) CTH H – from Shoestring Road, extending east to Louisburg Road
- (bb) CTH U – all portions of CTH U within the Village of Potosi, From Stage Road west to the intersection where CTH U goes North, then following CTH U north to the Village Limits at Dogtail Road.
- (cc) County Trunk Highway Z, extending from Sinsinawa Road, north to Murphy Road
- (dd) CTH Trunk Highway A, extending from McKinley Road west to Grays Mill Road
- (ee) CTH Trunk Highway A, Extending from Cannon Road east to Dry Hollow Road
- (ff) County Trunk Highway U, extending from Rattlesnake Road northwest through the Village of Beetown to Shortcut Road and also from Elmdale Road west to County Trunk Highway N
- (gg) County Trunk Highway A, extending from Canal Street, in the Village of Bloomington, to the Village Park Entrance
- (hh) County Trunk Highway B, extending from Stumptown Road west to Whig Road and also from Moundview Road northeast to the Lafayette County Line
- (jj) County Trunk Highway O, extending from US Hwy 61 within the Village of Tennyson west to Rockville Road
- (kk) County Trunk Highway K, extending from Borah Road east to Ihm Street
- (ll) County Trunk Highway N, extending from Hurricane Road west to Pigeon River Road

Section II: This ordinance shall take effect upon its passage and publication or posting as required by law.

Approved by the Highway Committee on this day of the 11th August, 2016 and recommended for passage by the Grant County Board of Supervisors.

Highway Committee Members:

Absent Donald Splinter, Chair	/s/ John Patcle, Vice Chair
/s/ Mark Stead, Secretary	/s/ Lester Jantzen
/s/ Grant Loy	

Approved by the Grant County Board of Supervisors on this day of the 4th, October, 2016.

GRANT COUNTY BY /s/ Robert Keeney, County Board Chair
 COUNTERSIGNED: /s/ Linda Gebhard, County Clerk

Date Adopted: April 16, 2013
 Date Recorded: October 4, 2016
 Date Published:
 Effective Date: Upon publication

ATTEST: I Linda K. Gebhard do attest that the ATV Ordinance Amendment was approved by the Grant County Board of Supervisors at a meeting held on this day of the 4th, October, 2016.

/s/ Linda K. Gebhard, County Clerk

John Patcle, seconded by Dan Timmerman, made a motion to approve the amendments as stated to the ATV/UTV Grant County Ordinance 65. Motion carried.

Comprehensive Plan Change: Lynda Schweikert, Conservation, Sanitation and Zoning Director presented the Comprehensive Plan Change; approved by the township boards and Conservation, Sanitation and Zoning Board.

PETITION #16-30: Rezone request for Daniel Klein, to change +/- 2 ac of 056-00040-0000 from A2 to M1 Zoning in the SE ¼ of the NE ¼ of Section 2, T4N, R3W, in South Lancaster Township.

Lester Jantzen, seconded by Dwight Nelson, made a motion to approve the Comprehensive Plan change for Daniel Klein in South Lancaster Township. Motion carried.

528TH Zoning Amendment: Lynda Schweikert, Conservation, Sanitation and Zoning Director presented the Comprehensive Plan Changes for the following petitions; all were approved by the township boards and Conservation, Sanitation and Zoning Board.

**528th AMENDMENT TO THE
GRANT COUNTY ZONING ORDINANCE
October 4th, 2016**

WHEREAS, a petition for map amendment was filed and a public hearing was held by the Grant County Conservation, Sanitation and Zoning Committee, meeting the requirements of Chapter 59.69 (5) (e) 2.

WHEREAS, a proof of publication and giving notice to each affected township clerk of such hearing is attached to this document. Chapter 59.69 (5) (e) 4

WHEREAS, the Conservation, Sanitation and Zoning Committee now recommends to the Board of Supervisors of Grant County the adoption of the following map amendments.

NOW THEREFORE BE IT RESOLVED that the Grant County Board of Supervisors does ordain as follows. That the Zoning District Map for Grant County will be amended to reflect the following:

PETITION #16-27: Rezone request for Michael & Tanya Tennessen, PIN: 014-00237-0000, to change the zoning classification from FP to A2, to allow for the construction of a garage. This is for 1.36 ac in the NE ¼ of the NE ¼ of Section 11, T4N, R2W, in Ellenboro Township

PETITION #16-28: Rezone request for Steven & Sarah Jeardeau, PIN: 016-00307-0000, to change the zoning classification from FP to A2, to allow for the construction of a non-farm residence. This is for +/- 1.66 ac in the NE ¼ of the SE ¼ of Section 15, T6N, R2W, in Fennimore Township.

PETITION #16-29: Rezone request for Gerard & Roxanne Abing, PIN: 050-00888-0000, to change the zoning classification from FP to A2, to allow for the construction of a non-farm residence. This is for 1.91 ac in the SE ¼ of the SE ¼ on section 29, T3N, R1W, in Platteville Township.

Adopted by the Grant County Board of Supervisors this 4th day of October, 2016

/s/ Robert Keeney, County Board Chairman

/s/ Attest: Linda Gebhard, County Clerk

Motion was made by Mark Stead, seconded by Dan Timmerman, to approve all petitions stated in the 528th Zoning Amendment for Grant County. Motion carried.

**529th AMENDMENT TO THE
GRANT COUNTY ZONING ORDINANCE
October 4th, 2016**

WHEREAS, a petition for map amendment was filed and a public hearing was held by the Grant County Conservation, Sanitation and Zoning Committee, meeting the requirements of Chapter 59.69 (5) (e) 2.

WHEREAS, a proof of publication and giving notice to each affected township clerk of such hearing is attached to this document. Chapter 59.69 (5) (e) 4

WHEREAS, the Conservation, Sanitation and Zoning Committee now recommends to the Board of Supervisors of Grant County the adoption of the following map amendments.

NOW THEREFORE BE IT RESOLVED that the Grant County Board of Supervisors does ordain as follows. That the Zoning District Map for Grant County will be amended to reflect the following:

PETITION #16-30: Rezone request for Daniel Klein, to change +/- 2 ac of 056-00040-0000 from A2 to M1 Zoning in the SE ¼ of the NE ¼ of Section 2, T4N, R3W, in South Lancaster Township.

PETITION #16-31: Rezone request for Kevin & Marjo Van Veldhuizen, PIN: 052-00729-0010 and part of 052-758-0010 & 052-00729-0000, to change the zoning classification from FP to A2, to allow for the use of a non-farm residence. This is for +/- 29.8 ac in the SE ¼ of the NE ¼ of Section 31 & the SW ¼ of the NW ¼ of Section 32, T3N, R3W, in Potosi Township

PETITION #16-32: Rezone request for Joseph & Delores Kerkenbush, PIN: 046-00181-0010, to change the zoning classification from FP to A2, to allow for the construction of a non-farm residence. This is for +/- 2 ac in the SW ¼ of the SW ¼ of Section 7, T2N, R2W, in Paris Township

PETITION #16-33: Rezone request for Timothy & Trisha Klaas, PIN: 040-00666-0020 & part of 040-00666-0030, to change the zoning classification from FP to A2, to allow for the existing use of a non-farm residence. This is for +/- 3 ac in the SE ¼ of the SW ¼ of Section 28, T6N, R3W, in Mt. Ida Township.

PETITION #16-34: Rezone request for City of Fennimore - Cemetery, PIN: 040-00337-0010, 040-00338-0000, to change the zoning classification from FP to A2, to allow for the use of a cemetery. This is for +/- 11.62 ac in the SE ¼ of the SW ¼ and the SW ¼ of the SE ¼ of Section 13, T6N, R3W, in Mt. Ida Township

Adopted by the Grant County Board of Supervisors this 4th day of October, 2016

/s/ Robert Keeney, County Board Chairman /s/ Attest: Linda Gebhard, County Clerk

All petitions were approved by the township boards and Conservation, Sanitation and Zoning Board.

Lester Jantzen, seconded by Grant Loy, made a motion to approve all Petitions stated in the 529th

Zoning Amendment for Grant County. Motion carried.

Livestock Claim(s): Roger Guthrie presented the dog claims from the Lancaster Vet Clinic totally \$509.00.

Roger Guthrie seconded by Ron Coppernoll, made a motion, to approve paying the amount of \$509.00 to the Lancaster Vet Clinic for dog claims. Motion carried with 1 negative vote.

Contract for the Grant County Humane Society: Jack Johnson, Chief Deputy Sheriff presented the contract he has been working on with the Lancaster Vet Clinic for the Grant County Humane Society designation.

The contract is similar to the Dubuque Humane Society agreement except the Dubuque Humane Society receives \$110.00 per dog; Lancaster Vet agreement states \$135.00 per dog.

Carol Beals made a motion, seconded by Patricia Reynolds, to approve the current contract designating the Lancaster Vet Clinic as the Grant County Humane Society but amend the contract effective date to start on January 1, 2017 to December 31, 2017. The second part of the motion would be to pay the Lancaster Vet Clinic 25% of the remaining fund to complete the rest of the 2016 October, November and January. In 2017 as the Grant County Humane Society they would receive what is owed to them out of the dog license fund.

Discussion followed the motion. It was noted the Grant County Deputies can still take stray dogs to Barks in Boscobel and the Dubuque Humane Society if no action is taken on this contract for Lancaster Vet Clinic. Ben Wood, Corporation Counsel pointed out to the Board, by signing the agreement now this would designate them as the official Grant County pound which then triggers them to receive the remaining amount in the dog fund.

Robert Keeney restated the motion as follows: To authorize entering into this contract with the Grant County Humane Society but amending the start date to January 1, 2017 to December 31, 2017 using the balance of the contract as presented. A show of hands showed 9 yes votes and 6 no votes, 1 abstained and 1 absent. Therefore, motion carried.

Once that motion carried, Carol Beals asked Ben Wood, Corporation Counsel if the County could now negotiate with the Humane Society to enter into a Service Agreement with them for the remainder of 2016.

Dale Hood, seconded by Robert Scallon, made a motion to allow Jack Johnson, Chief Deputy Sheriff to offer an agreement to the Grant County Humane Society to pay a fixed fee of \$200.00 per dog for the remainder of 2016; effective date of October 4, 2016 to December 31, 2016 to allow the Grant County Deputies to take stray dogs to them alleviating Law Enforcement mileage expenses in transporting dogs to Boscobel and Dubuque. Motion carried with two negative votes.

Recess was taken: 2:45 p.m.; called back to order at 2:55.

Initial Resolution Authorizing not to exceed \$28,462,000 General Obligation Bonds or Promissory Notes for County Building Project: Bradley Viegut, Managing Director for Robert W. Baird & Company provided updated figures regarding the building project for the Sheriff/Jail/Social Services/ADRC based on an estimated project cost of \$28,462,060. The amount of \$1,500,000 had been taken out of the previously stated project cost because those cost relate to a utility extension

cost on the Orchard Manor site which will have to be addressed in the future whether the County goes forward with this building project. He outlined the current market rate environment we are in at this time; outlined the cost to the taxpayer and provided a detailed analysis for the building project.

Bradley indicated property owners would see an annual tax increase of about \$29.00 on a home assessed at \$100,000. He stated the bond issuance would take place in phases over several years. When the county needed money the bonds would be sold which would require board approval at each phase and all local banks would be notified if they wanted to be involved in this process. At that time the current interest rate would be lock in upon each bond issuance and that rate would be locked in for the duration of the project. The county would not be writing a blank check or losing control of the process. He stated at the present time we are at historic lows for interest rates; we are in very favorable borrowing interest rate environment at this time which will not last forever and project inflation rates are roughly 6% at this time, probably will not be more favorable than that in the future.

He stated the county cannot go forward unless the financing is in place this is why the resolution is being presented. If this resolution is turned down, the same resolution cannot be brought back in the same session with the same terms. He feels he has been very conservative in the estimates. The project would be projected as a two year project. This is why the cushion has been implemented in the estimates. The mill rate will remain level throughout the financing process because he has assumed no change or growth in that evaluation throughout the entire repayment period. For every 1% increase value the county will see decrease in the mill rate by 1%. Therefore there will be no peaks and valley the tax payer or the county will have to budget for; the county can focus on its operational level.

Brad indicated that this resolution is specific to the cost and financing of the project for the Law Enforcement/ Jail/ Social Services/ADRC but not specific or locks anything in to the site to be used.

The resolution states the amount cannot exceed the stated amount and if the scope of the project is changed and less money is needed; the county simply needs to borrow less, nothing is lost and the bonding is good for a period of five years. The bonding does not include any funding to use to pay a lease it is restricted to construction of the stated projects.

Carol Beals asked when and does the general public have any input into this process. Ben stated we are not statutorily obligated to hold a public referendum to borrow this money. Chair Robert Keeney stated looking back over the history of Grant County for the past 25 years there was no public referendum held to build the Administration Building, Orchard Manor, Courthouse restoration or the Muscoda Incinerator. In two of those cases it was voted down by the County Board of Supervisor to go to referendum.

When asked how does this effect the County's ability to borrow in the future. Bradley Viegut and Nancy Scott assured the Board this would not hurt future borrowing; we are below our Wisconsin peers in terms of the amount of debt we have.

Supervisor Dan Timmerman asked the question, if this resolution is voted in, does that take D&D out of the picture. Bradley stated from the information D&D has provided the County owning and

constructing their own buildings is the lowest cost option. Leasing will cost the county more. This is not to say the option to lease a building from D&D is off the table, funding for leasing would have to come from other sources than this project loan. Bradley explained it goes to the fact that the County can issue a tax exempt debt; when leasing from a private entity they are borrowing at a rate higher than the County can borrow. The person we are leasing from has to charge more to the county in order for them to make a reasonable profit; this is why the lease option would be more costly to the County. Secondly if the County leases they have to pay a tax; that would come out of the operating level on top of the lease payment and there is also the maintenance fund that was required to be set aside.

Chair Robert Keeney made a motion to authorize the resolution to borrow an amount not to exceed \$28,400,000 by issuing its general obligation bonds or promissory notes for the public purpose of financing the construction, equipping and furnishing of a County Building to house the County jail, Sheriff Department, Emergency Management, Social Service and ADRC, seconded by Roger Guthrie. A roll call vote was called for. A $\frac{3}{4}$ margin is needed for this to pass.

ROLL CALL VOTE

DATE: October 4, 2016

QUESTION: Initial Resolution Authorizing not to exceed \$28,460,000 General Obligation Bonds or Promissory Notes for County Building Project.

	YES	NO	ABSENT
1. GARY RANUM	X		
2. GRANT LOY		X	
3. ROBERT SCALLON		X	
4. ROBERT KEENEY	X		
5. ROGER GUTHRIE	X		
6. JOHN PATCLE		X	
7. PATRICIA REYNOLDS		X	
8. RONALD COPPERNOLL		X	
9. MIKE LIEURANCE		X	
10. MARK STEAD		X	
11. DALE HOOD		X	
12. DWIGHT NELSON		X	
13. CAROL BEALS	X		
14. LESTER JANTZEN	X		
15. JOHN BEINBORN	X		
16. DONALD SPLINTER			X
17. DANIEL TIMMERMAN		X	

County Clerk took the roll call vote resulting in 6 yes votes, 10 no votes and 1 absent. Therefore motion failed.

In view of the failed vote on the bonding resolution, Chair Robert Keeney asked Kurt Berner, The Samuel's Group, Eric Lawson, Potter Lawson or any of the Department Heads relating to this project if they would like to address the Board.

Kurt Berner, Samuel's Group and Eric Lawson, Potter and Lawson tried to address the Board's concerns regarding the failed bonding resolution. Kurt reiterated the process over the past months that was followed and approved to go forward at each stage by the Administrative Committee and County Board of Supervisors starting with the strategic plan, going on to the Master Planning stage where the biggest needs of the County were pinpointed. What does the County need from 30 years from now? It was agreed that Law Enforcement, Jail, Social Service, ADRC and Highway were at the top of the list. Those facilities were prioritized with the final consensus being Law Enforcement/Jail/Social Services/ ADRC were the facilities that needed to be addressed. The schematic design has been addressed; the finance phase has been discussed. The last phase which we are in now is the design and development stage; Kurt questioned the Board Members on what their concerns were at this point and why the failed resolution. Kurt stated the Samuels Group has no vested interest in this project; the County hired the Samuel's Group to give the County the best information and plan that will benefit the County now and in the future. Kurt kept reverting back to the strategic plan, in all discussions there seemed to be no opposition through those meetings. He took full responsibility in the fact the cost has escalated from the first meeting, Kurt related this back to the current and future needed space, the square footage was underestimated in the beginning, the space needs were scrutinized many times, but for today's cost and for future expansion the added square footage was not only warranted but would prove to be less costly in the future in added jail space to the current structure and not having to construct a whole new addition.

Eric Lawson, Potter Lawson described other law enforcements that are being constructed throughout Wisconsin. The State sets mandated regulations that have to be followed in construction a facility such as this. The square footage for many of these facilities is very comparable to the facility Grant County is looking into. In his opinion, he does not feel a Law Enforcement Facility for \$15,000,000, would meet the satisfaction of the Board.

Nate Dreckman, Grant County Sheriff addressed the Board. He reiterated his concerns on the current 60 year old building and the deteriorating condition at this time. He asked the Board, "What will the cost be to fix all of these issues in the future?" He addressed the conditions the employees have to work with in order to keep the inmates safe because of the inconsistency in the flow of the current facility. The Law Enforcement has to have annual audits, at the present time the State has given the facility the benefit of the doubt to keep it operational because the County is considering a new facility. Nate cannot guarantee this will be the case as time goes on and operating conditions do not change. Nate feels an investment made at this time would be more beneficial for the taxpayers and employees than it will in the future. He gave a history of the current jail. As time has gone on; additional space has had to be added in order to accommodate the jail population through the years. Nate stated the Judges were also involved in this process, law enforcement goes in cycles, at the current time we are in a treatment cycle, but it was agreed by the Judges, jail space is still needed, there has to be a consequence when treatment does not work.

Lori Reid, ADRC Director stated ADRC is not compliant with the State ADA regulation with the bathrooms or the entrance. Because the County was considering this building project the State took lenience on the conditions at this time. However, regardless of what is decided by the Board today, she does not think ADRC can go into 2017 without telling the State there is a plan in place to get them into compliance. Without that, ADRC will probably not be able to receive any operating funds to continue in their present location.

Fred Naatz, Social Services Director voiced concerns for his employees working in a building that has many issues with air exchange, old water pipes which are failing. He stated concern in holding good employees who are willing to stay and work in the current conditions of the 52 Building.

Dave Bainbridge, D & D was given a chance to speak regarding his option to lease a new facility from them.

The Board Members understood the urgency for the new facilities, but still have reservations. Other concerns discussed were the need for many local school districts which will be a burden on the tax payers. With the upcoming Federal and State Election on the horizon, what changes will happen that will affect budgeting in the future. The high cost of the projected new facility. The leasing option verses building to buy was brought up again. Jail trends in the future; questions on the needed size of the jail. Questions on combining Law Enforcement with Social Service/ADRC clientele. Questions on the proper location for each facility. The question was brought up if the county should deal with Social Service and ADRC immediately and wait on the Law Enforcement/Jail facility.

Point of Order was stated by Carol Beals; if the agenda line item to pass the resolution for bonding failed, it seems to be a mute-point to even discuss the next line item of design and development. She went on to say, with turning down the funding source for this project and no way to bring back the resolution with the same scope, what are the options the Board has at this time. Kurt Berner agreed with Carol's interpretation; what direction does the Board want to go now. In turning down the financing for the project does this action mean the discussion is done and they all walk away?

Ben Wood, Corporation Counsel stated the scope of the resolution would have to change in some manner in order for the Board to be able to vote on a different bonding resolution.

Discussion took place on how fast a second bonding resolution could be brought back before the Board to consider. Time seemed to be of the essence due to issues that have been brought up in discussion. Chair Robert Keeney stated he felt the Board owes everyone involved in this project a direction; he asked what was the recommendation of the Board at this time.

Personnel Director Joyce Roling asked the question of Ben Wood, Corporation Counsel, "Could the Board bring the bonding resolution back to the floor for a motion but state the amount of \$29,965,000 which was is the amount stated on the agenda line item for today's meeting?" Ben Wood, Corporation Counsel stated that could work as long as the terms of the resolution were different from the first motion made.

Gary Ranum made a motion to authorize the resolution terms that was printed on the agenda and included in the County Board Packets for today's meeting (October 4, 2016) to borrow an amount

not to exceed \$29,965,000 by issuing its general obligation bonds or promissory notes for the public purpose of financing the construction, equipping and furnishing of a County Building to house the County jail, Sheriff Department, Emergency Management, Social Service and ADRC, seconded by Carol Beals. A roll call vote was called for. A ¾ margin is needed for this to pass.

ROLL CALL VOTE

DATE: October 4, 2016

QUESTION: Initial Resolution Authorizing not to exceed \$29,965,000 General Obligation Bonds or Promissory Notes for County Building Project.

	YES	NO	ABSENT
1. GARY RANUM	X		
2. GRANT LOY	X		
3. ROBERT SCALLON	X		
4. ROBERT KEENEY	X		
5. ROGER GUTHRIE	X		
6. JOHN PATCLE	X		
7. PATRICIA REYNOLDS	X		
8. RONALD COPPERNOLL	X		
9. MIKE LIEURANCE	X		
10. MARK STEAD	X		
11. DALE HOOD	X		
12. DWIGHT NELSON	X		
13. CAROL BEALS	X		
14. LESTER JANTZEN	X		
15. JOHN BEINBORN	X		
16. DONALD SPLINTER			X
17. DANIEL TIMMERMAN		X	

County Clerk took the roll call vote resulting in 15 yes votes, 1 no vote and 1 absent. Therefore motion carried.

Review and Action for recommendation on the Design Development Phase of Jail/Sheriff's Department/Social Service/ADRC Building: Kurt Berner, Samuel's Group stated in view of the many questions and discussion that has taken place at this meeting he felt it would be beneficial for himself and Eric Lawson to have some sort of direction regarding the scope of this project. His feeling is the scope of this project has changed from the present design.

If the Board wanted to talk about changing the scope of the project, Ben Wood, Corporation Counsel warned the Board he did not feel they could discuss changing the scope of the project at this meeting and stay in compliance with the open meeting laws. Either the Board would have to make a motion to move forward on the scope of the project that was included in the packets for this Board meeting, if that motion fails then the Board would have to go back to the drawing board regarding the scope.

Roger Guthrie made a motion, seconded by Lester Jantzen, to move forward entering into a contract with the Samuel's Group and Potter Lawson for the design and development phase of the Law Enforcement/Jail/Social Service/ADRC on one location. A roll call vote was called for; a majority vote is needed to pass.

ROLL CALL VOTE

DATE: October 4, 2016

QUESTION: Review and Action for recommendation on the Design Development Phase of Jail/Sheriff's Department/Social Services/ADRC Building Project.

	YES	NO	ABSENT
1. GARY RANUM	X		
2. GRANT LOY	X		
3. ROBERT SCALLON	X		
4. ROBERT KEENEY	X		
5. ROGER GUTHRIE	X		
6. JOHN PATCLE	X		
7. PATRICIA REYNOLDS		X	
8. RONALD COPPERNOLL		X	
9. MIKE LIEURANCE		X	
10. MARK STEAD		X	
11. DALE HOOD	X		
12. DWIGHT NELSON		X	
13. CAROL BEALS	X		
14. LESTER JANTZEN	X		
15. JOHN BEINBORN	X		
16. DONALD SPLINTER			X
17. DANIEL TIMMERMAN		X	

County Clerk took the roll call vote resulting in 10 yes votes, 6 no votes and 1 absent. Therefore the motion carried.

Committee Reports: Due to the lengthy meeting it was decided to pass on the Committee reports.

Adjournment: John Patcle, seconded by John Beinborn made a motion to adjourn the meeting pursuant to the next meeting on November 8, 2016 at 1:00 p.m. Motion carried.